



BRIEFING TO THE ENVIRONMENT AND NATURAL RESOURCES COMMITTEE; MAINE LEGISLATURE

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AGENDA

- About RRS
- Challenges in the recycling marketplace
- Role of EPR in addressing the challenges

ABOUT RRS

SINCE 1986 serving industry/governments/non-profits

- Plan and implement materials management and zero waste solutions
- Facilitate recovery value chain collaboration to increase commodity recovery for industry and municipalities
- Analyze packaging recyclability and compostability
- Business case and net system cost analysis
- End market and recovery systems development for circular economies
- Adapt MRF systems & composting facilities with new technologies to process today's recyclables
- Develop and implement multi-stakeholder communications and outreach

RRS



recycle.com

WHO WE ARE

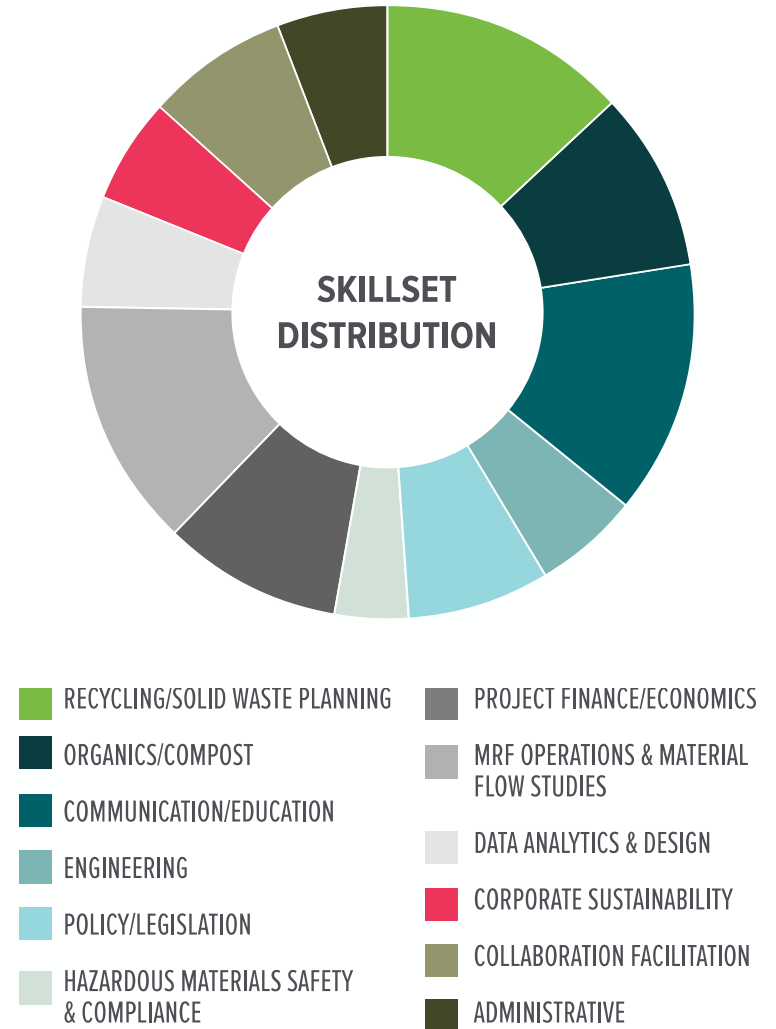
30 years in recycling and managing resources

40 employees in 3 countries

660 years combined field experience

1,000 projects across 9 markets

OUR SKILLS



A photograph of a recycling facility. In the foreground, a conveyor belt is filled with various types of waste, including plastic bags, cardboard boxes, and other debris. Several workers wearing blue protective gloves are visible, actively sorting through the waste. The background shows more of the facility's infrastructure, including blue metal frames. A dark green semi-transparent banner is overlaid in the center of the image, containing the title text.

CHALLENGES IN THE RECYCLING MARKETPLACE

COMMON COMMUNITY CHALLENGES:

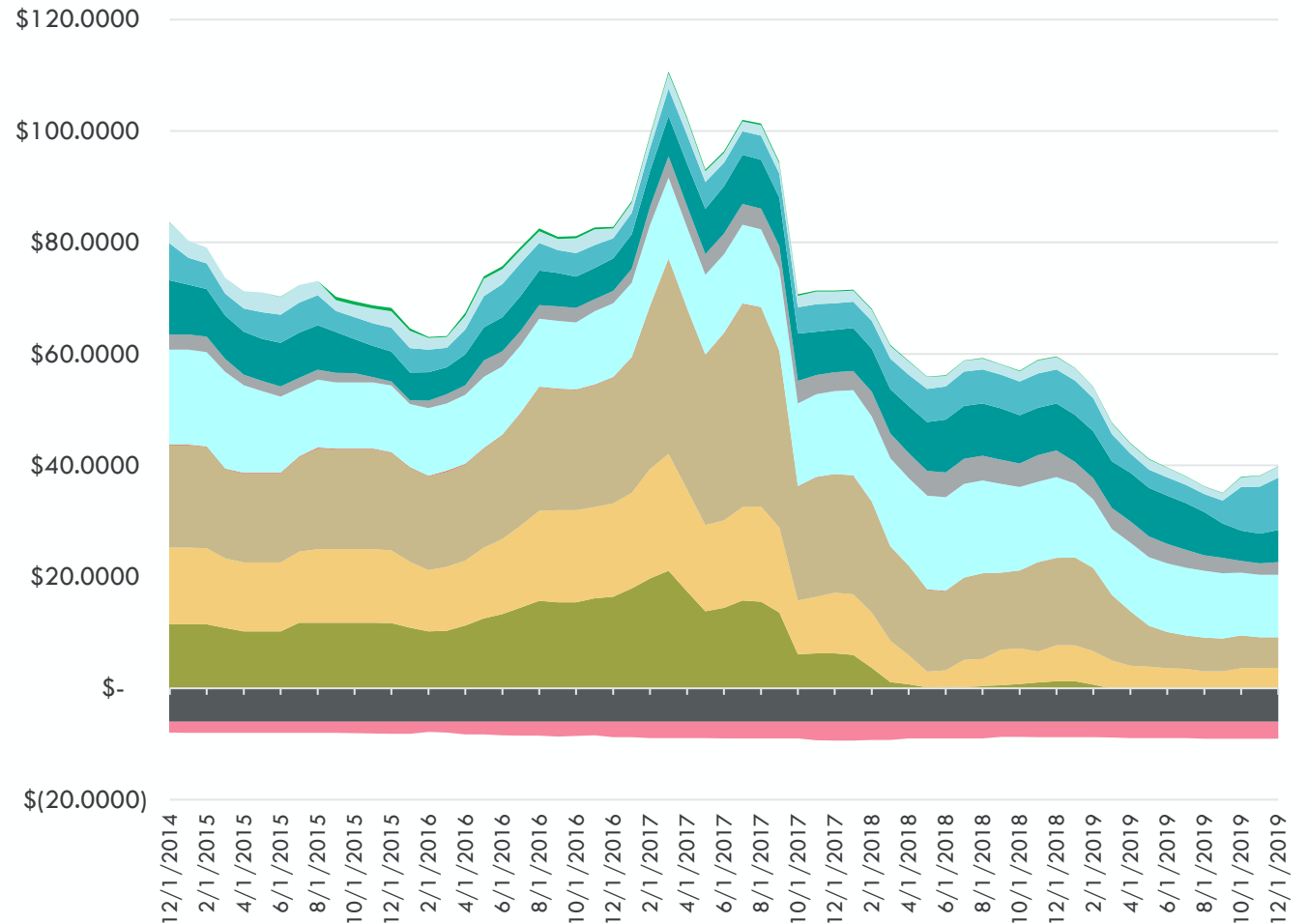
- Volatile recycling markets
- Pressure from MRFs to drop materials
- Paying for recycling (processing fees), instead of being paid (rebates)
- Questions from administrators / elected officials on program costs
- Public expectation of access to recycling



ECONOMIC CHALLENGE: DRAMATIC DROP IN RECYCLING REVENUE

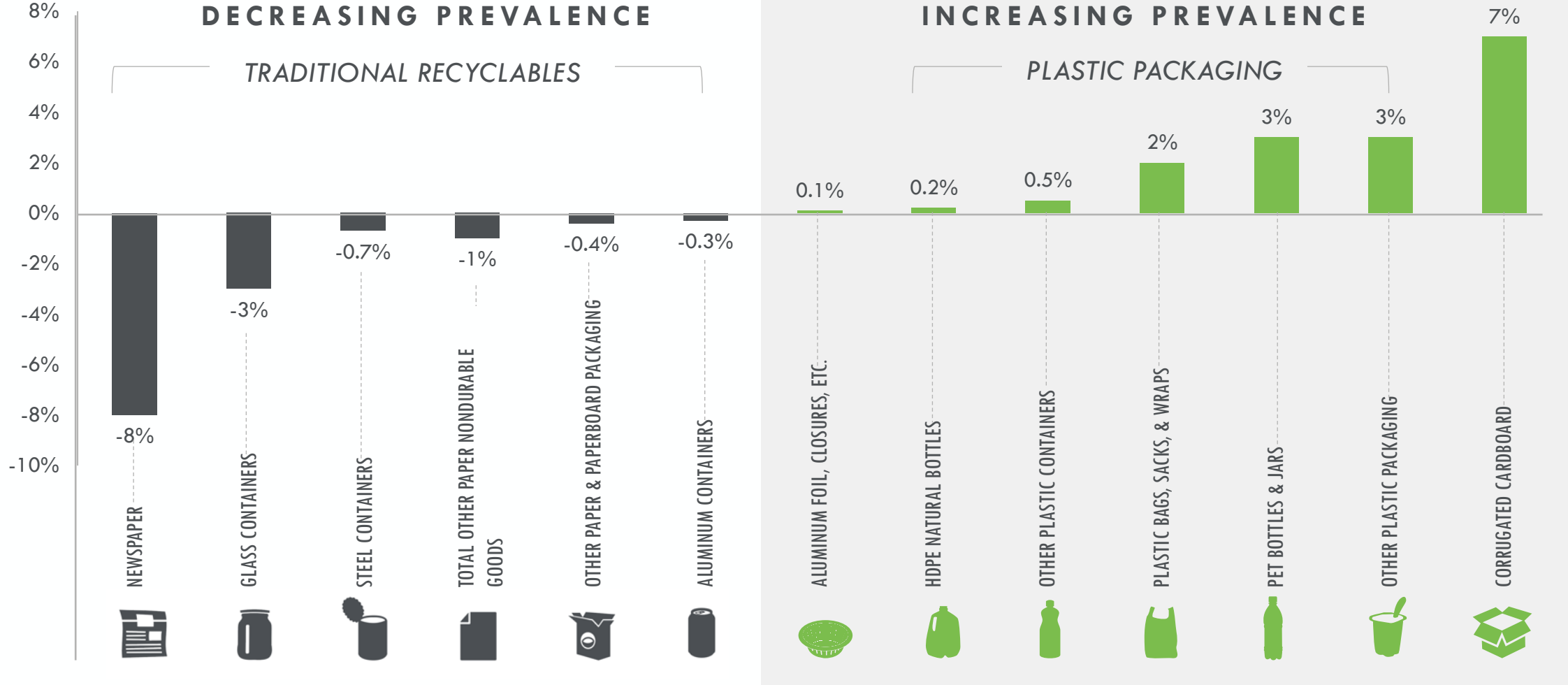
2-YEAR COMPARISON

- Mixed Paper has decreased by **98%**
- SRPN has decreased by **68%**
- NHDPE has increased by **97%**
- PET has decreased by **24%**
- Aluminum has decreased by **24%**
- Metals and Plastic currently make up 9% of the stream volume, and 88% of the value



THE EVOLVING TON: CHALLENGES THE INDUSTRY

CHANGE FROM 1990 - 2015



Source: RRS From packaging generation by weight US EPA Advancing Sustainable Materials Management 2015

ECONOMIC CHALLENGE: MRF COSTS CONTINUE TO RISE

COST INCREASES DUE TO:

- Need to slow the line to meet new quality specs
- Increased transportation costs
- Prevalence of lighter material means more items need to run to reach tonnage target
- Increasing contamination
- Aging MRFs coping with new mix of materials

U.S. MATERIAL RECOVERY FACILITY				
Inbound Processing \$/Ton				
Cost Category	2009	2015	2018	Change
Fixed	\$12.00	\$20.00	\$25.00	108%
O&M	\$46.00	\$54.00	\$60.00	30%
Residue	\$4.00	\$8.00	\$9.80	145%
TOTAL	\$62.00	\$82.00	\$94.80	53%

AT THE SAME TIME... CORPORATIONS NEED RECYCLED CONTENT TO MEET GOALS



SUPPLY DEMAND IMBALANCES

Domestic demand for some materials outstrips supply



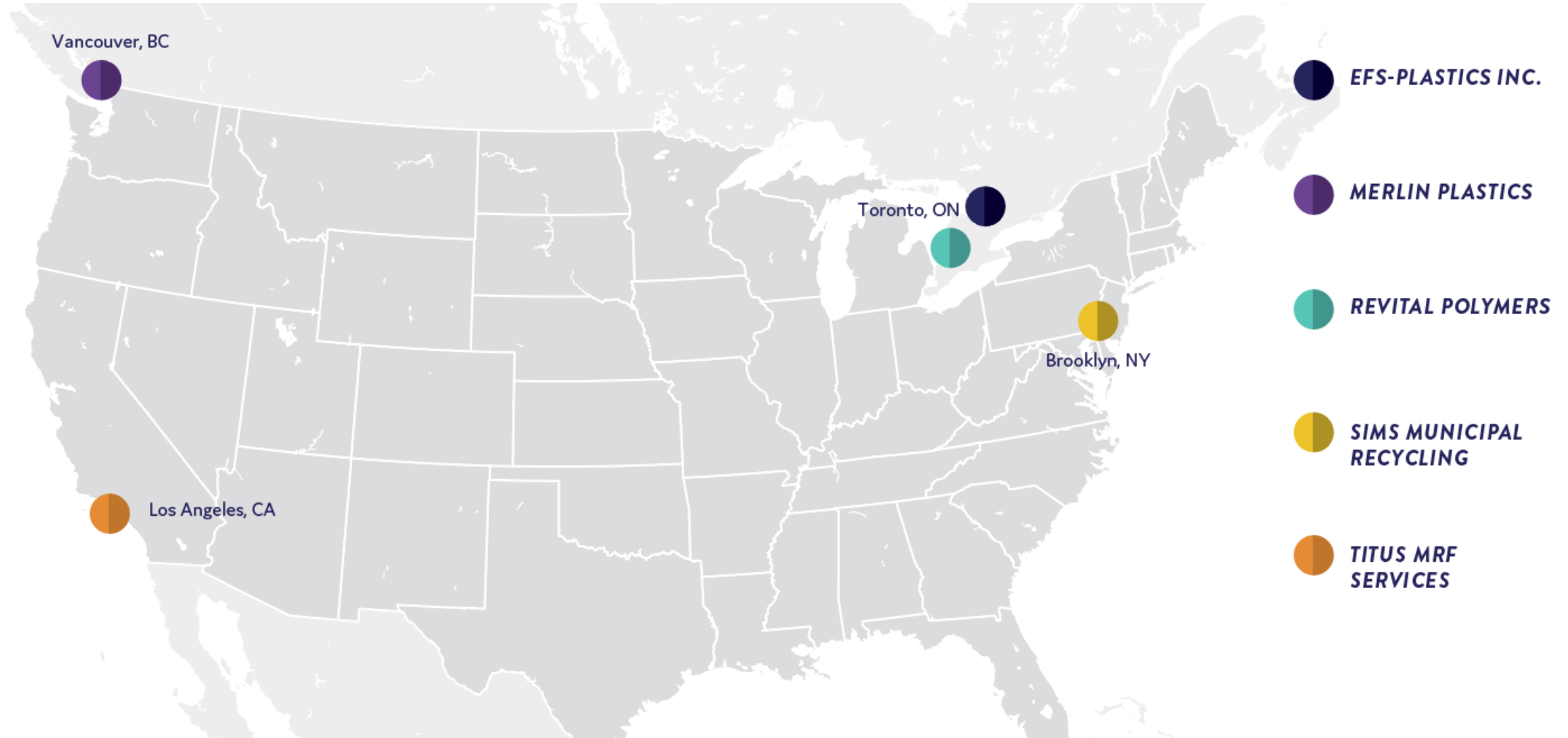
PET Bottles | HDPE | PP

Domestic demand is weak for others



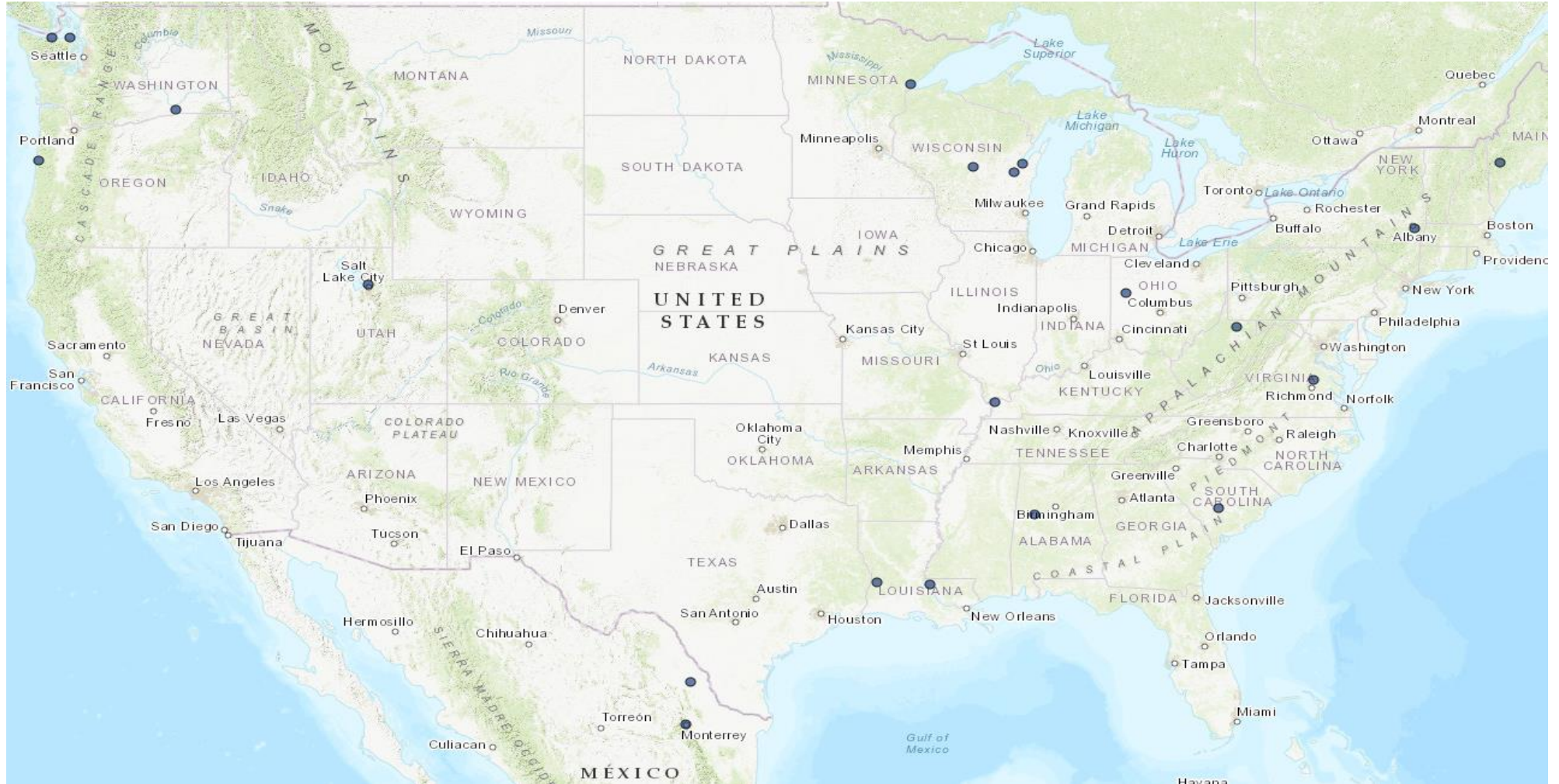
Paper | Cardboard | Other plastics

MIXED PLASTICS MARKETS ARE NOT DEAD!



NEW RECYCLED PAPER MILL CAPACITY IS BEING ADDED

[See
NERC
report](#)





US RECYCLING FACES CHALLENGING TIMES

- Asian import restrictions are not the cause of the challenges; but have exposed weaknesses in the recycling system:
 - Consumer confusion about what is recyclable / contamination
 - Outdated processing infrastructure
 - Need for domestic market development for some materials, more supply for others
 - Fragmented system



OPTIONS TO ADDRESS CURRENT CHALLENGES

- Communities and states have multiple options to address current market dynamics, for example:
 - New funding sources for recycling (e.g., tip fee surcharges, advanced disposal fees, generator fees, etc.)
 - Requirements for recycling education, access, etc.
 - Minimum recycled content standards for products / packaging
 - Investment in infrastructure & market development
- EPR for packaging and printed paper offers some distinct advantages



ROLE OF EPR IN ADDRESSING THE CHALLENGES



INTEGRATION AND COORDINATION

- EPR fosters system integration
- Producers apply supply-chain thinking to recycling system
- Shifts commodity risk / cost burden from municipalities onto producers
- Stronger data collection, reporting and accountability



ADDRESSING CONTAMINATION

- Producer responsibility organization (PRO) education resources can be applied to implement best practices to combat contamination



PROCESSING INFRASTRUCTURE

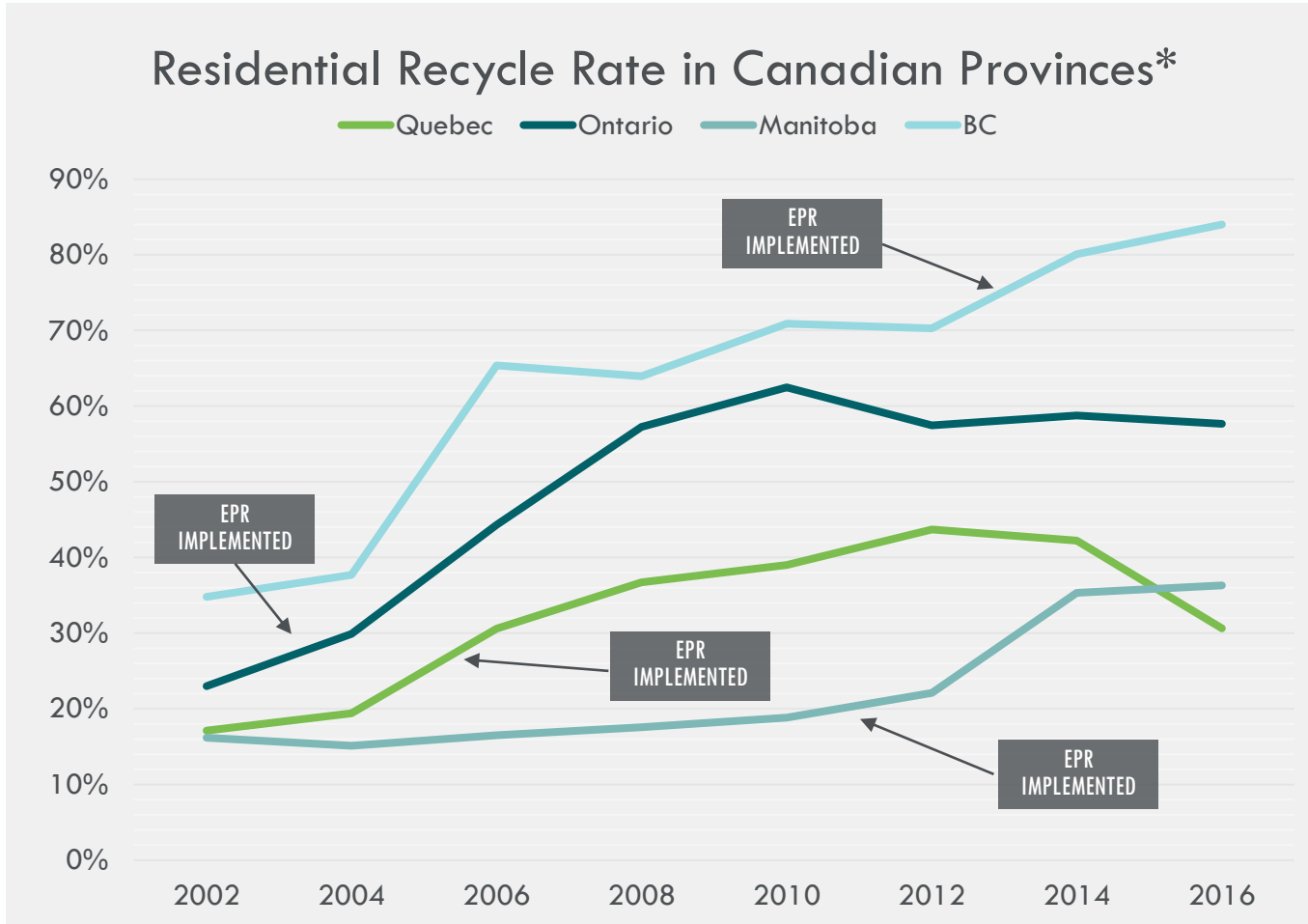
- PRO's focus infrastructure investments on key needs, i.e., MRF / sortation upgrades. Examples include:
 - Ontario: Continuous Improvement Fund
 - EEQ: Glass processing investment
 - Canadian Stewardship Services Alliance (CSSA): Step 4 of the 4 Step Fee Methodology (governs ON, MB, SK, BC)



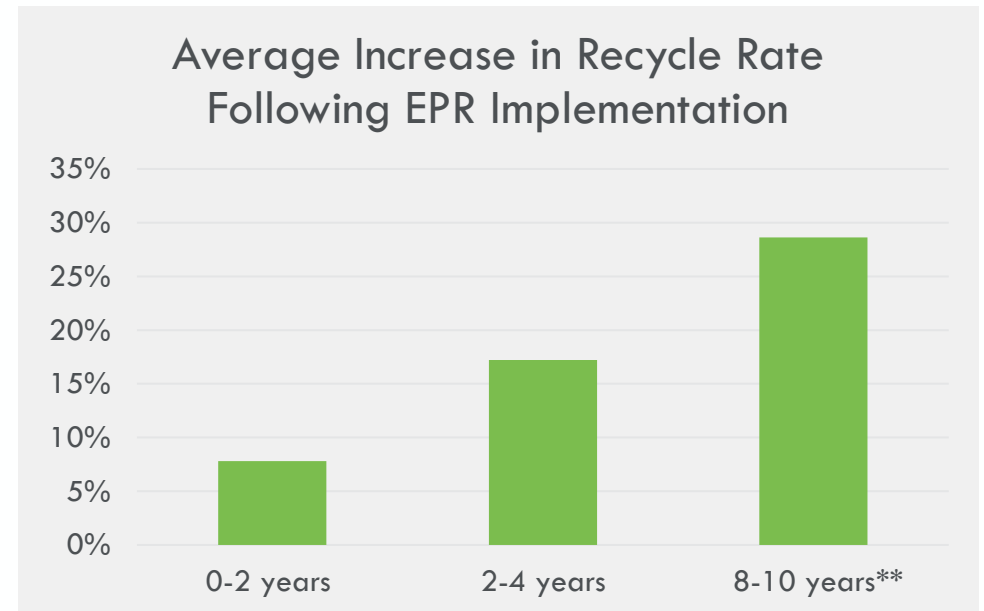
SUPPLY/DEMAND IMBALANCE

- EPR programs typically increase recycling rates, to create additional supply of valuable recyclables and feed domestic recycling-based manufacturing
 - Recovery rates for packaging materials in Germany range from 75 to 99%
 - On average, recycling rates in Canadian EPR programs increased by 17% after 2 to 4 years
- Recycled content incentives will help to create additional demand and spur additional investments in recycling-based manufacturing

RECYCLE RATES FOLLOWING EPR IMPLEMENTATION



Average increase Immediately following EPR Implementation	8%
Average increase after 2-4 years of EPR	17%
Average increase after 8-10 years of EPR**	29%



Source: Statistics Canada

*Recycle Rate calculated by dividing amount recovered by amount generated looking only at the residential sector.

**Only Quebec and Ontario have been implemented that long



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