SP0645, LD 1893, item 1, 129th Maine State Legislature
An Act To Require a Lease of Public Lands To Be Based on Reasonable Market Value and To Require Approval of Such
Leases for Commercial Purposes

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An Act To Clarify the Constitutional Requirement for a 2/3 Vote of the Legislature for Require a Leases or Amendments of Leases of Public Lands To Be Based on Reasonable Market Value and To Require Approva of Such Leases for Commercial Purposes

Emergency preamble. Whereas, acts and resolves of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, -without immediate action to ensure the State is receiving adequate compensation for the lease of public lands, the State will suffer economic loss not entering into leases of designated land that result in reduction and substantial alteration without a 2/3 vote of the Legislature, the State'designated lands will suffer irreparable harm; and

Whereas, -in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 12 MRSA §598-A, first ¶, as enacted by PL 1993, c. 639, §1, is amended to read:

The following lands are designated lands under the Constitution of Maine, Article IX, Section 23. Designated lands under this section may not be reduced or substantially altered, except by a 2/3 vote of the Legislature and compliance with the requirements in section 1852-A. It is the intent of the Legislature that individual holdings of land or classes of land may be added to the list of designated lands under this section in the manner normally reserved for amending the public laws of the State. Once so designated, however, it is the intent of the Legislature that designated lands remain subject to the provisions of this section, section 1852-A and the provisions of the Constitution of Maine, Article IX, Section 23 until such time as the designation is repealed or limited by a 2/3 vote of the Legislature.

Sec. 2. 12 MRSA §1852-A -is enacted to read:

§ 1852-A. Fair market value for leased lands; approval of commercial lease Approval of leases for utilities and rights-of-way and industrial and commercia purposes.

Notwithstanding any provision of section 1852 to the contrary, the bureau may not lease of amend a lease for public reserved lands for utilities and rights-of-way, except for utilities and rights-of-way for structures listed in section 1852(5), and industrial and commercial purposes, as specified in section 1852, including the right to use those public reserved lands unless the Legislature has approved the lease by a 2/3 yote.

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1. Fair market value. Notwithstanding any provision of section 1852 to the contrary, the bureau may lease public reserved lands for the purposes specified in section 1852, including the right to use those public reserved lands, only if the compensation for the lease entered into by the bureau under this subchapter is based on reasonable market value and the Legislature has approved the lease pursuant to the provisions of the Constitution of Maine, Article IX, Section 23. The director, by routine technical rulemaking pursuant to Title 5, chapter 375, subchapter 2 A, shall adopt rules for determining reasonable market value.

2. Approval of commercial leases.

The bureau, prior to entering into a lease of public reserved lands for commercial purposes, shall submit the lease, including all pertinent terms regarding the lease, including, but not limited to, the length of the lease, the lessee and the amount and purpose of the lease, to the joint standing committee of the Legislature having jurisdiction over public lands matters for review and approval by the Legislature. The joint standing committee may recommend the approval of the lease, either with or without changes to the terms, including the requirement that the lease be approved by a 2/3 vote of the Legislature, or disapproval of the lease and report that recommendation to the full Legislature for approval. If the Legislature fails to approve the lease, the bureau may not enter into the lease.

Sec. 3. Retroactive application; review of leases since 2014. By February 15, 2020, 200 The Director of the Bureau of Parks and Lands within the Department of Agriculture, Conservation and Forestry shall examine all provide a list of leases of public reserved lands for utilities and rights-of-way, except for utilities and rights-of-way for structures listed in section 1852(5), and of leases of public reserved lands for industrial and commercial purposes entered into by the State since January 1, 2014 to determine whether those leases are in compliance with the Maine Revised Statutes, Title 12, section 1852. A the joint standing committee of the Legislature having jurisdiction over public lands. The joint standing committee shall present any leases not in compliance with section 1852. A to the full Legislature for a vote. Any leases that do not receive a 2/3 vote of approval shall be invalidated. The director shall report the findings of this examination, including any recommendations for action on leases entered into in violation of Title 12, section 1852. A, to the Joint Standing Committee on Agriculture, Conservation and Forestry no later than March 1, 2020. The joint standing committee may report out legislation related to the report of the director to the Second Regular Session of the 129th Legislature.

Emergency clause. In view of the emergency cited in the preamble, this legislation takes effect when approved.

SUMMARY

This bill requires that any lease or amendment of a lease forof of public lands for utilities and rights-of-way and industrial and commercial purposes be approved by a 2/3 vote of the Legislature. This bill also requires the Director of the Bureau of Parks and Lands within the Department of Agriculture, Conservation and Forestry to provide a list of leases for utilities and rights-of-way and industrial and commercial purposes since January 1, 2014 that have not received a 2/3 vote of the Legislature to the joint standing committee of the Legislature having jurisdiction over public lands. This bill requires the joint standing committee to present any bills not in compliance with these requirements to the full Legislature for a vote. Any leases that do not receive a 2/3 vote of approval shall be invalidated.

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_ by the State be at reasonable market value and be approved by the Legislature pursuant to the Constitution of Maine, Article IX, Section 23. The bill requires the Department of Agriculture, Conservation and Forestry, Bureau of Parks and Lands to submit a lease of public lands for commercial purposes to the joint standing committee of the Legislature having jurisdiction over public lands matters for approval, amendment or disapproval by the committee. The joint standing committee must submit its recommendation to the Legislature for approval. If the Legislature does not approve the lease, the bureau may not enter into the lease.

The bill also requires the Director of the Bureau of Parks and Lands to examine all leases of public reserved lands entered into by the State since January 1, 2014 to determine whether those leases are incompliance with these requirements. The director is required to report the findings of this examination including any recommendations for action on noncompliant leases, to the Joint Standing Committee of Agriculture, Conservation and Forestry no later than March 1, 2020. The joint standing committee may report out legislation related to the report of the director to the Second Regular Session of the 129t Legislature.